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FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC IMMEDIATE 5489

INFO AMEMBASY MAPUTO PRIORITY

AMEMBASSY BUJUMBURA PRIORITY

AMEMBASSY NAIROBI PRIORITY

AMEMBASSY KAMPALA PRIORITY

AMEMBASSY KINSHASA PRIORITY

USCINCTRANS SCOTT AFB IL

CINCUSACOM NORFOLK A

USCINCCENT MACDILL AFB FL//CCJ3//

COMSOCEUR VAIHINGEN GE

CINCUSNAVEURLONDON UK//N3/N31/N5/N7//

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USCINCEUR VAIHINGEN GE//ETCC//

JOIT STAFF WASHDC//J-3/J-4/J-5//

SECDEF WASHDC//USDP//OASD-PA-DPL/PA/

AMEMBASSY LUSAKA

AMEMBASSY PRETORIA

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DATE/CASE ID: 23 JAN 2004 200301564

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GENEVA FOR RMA; ROME ALSO FOR FODAG; NAIROBI FOR DART AND REFCOORD; DEPARTENT FOR AF/C, MGRW02, PRMAAA, PM/ISP, IO/PHO, IO/ESA, IO/UNP, DRL/AAA USAID FOR AID/A, AID/BHR, AD/BHR/OFDA, AID/BHR/FFP, AID/PPC

E.O. 12356: DECL:OADR

TAGS: EAID, OVIP (MOOSE, GEORGE), PREL, RW, BY, TZ SUBJECT: A/S MOOSE'S MEETING WITH GNERAL KAGAME

- 1. CONFIDENTIAL -- ENTIRE TEXT.
- 2. SUMMARY. A/S MOOSE MET THE MORNING OF 8/3 WITH THE VICE PRESIDENT AND DEFENSE MINISTER, GENERAL CONFIDENTIAL

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PAGE 03 DAR ES 05024 01 OF 02 051659Z PAUL KAGAME, AT THE VIP LOUNGE OF KIGALI AIRPORT. MOOSE OUTLINED THE ISSUES OF GREATEST CONCERN TO THE US, INCLUDING REPORT OF INDISCIPLINE AND RECRIMINATIONS CARRIED OUT Y RPF SOLDIERS, REPATRITION OF REFUGEES, NATIONAL RECONCILIATION, FRENCH WITHDRAWAL FROM THE SAFE ZONE, THE HANDLING OF OPERTY CLAIMS AND HUMAN RIGHTS ISSUES. KAGAME, IN A BUSINESS-LIKE MANNER ESPONDED BRIEFLY TO EACH OF THE ISSUES BUT FOCUSSED ON THOSE OF PARTICULAR CONCERN TO HIM, INCLUDING THE EFFORT TO ESTABLISH A SECURE ENVIRONMENT THROUGHOUT THE COUNTRY ANDTHE NEED TO PROFESSIONALIZE THE MILITARY AND POLICE. AS IN PREVIOUS DISCSSIONS, KAGAME EVIDENCED SENSITIVITY TO US CONCENS AND A WILLINGNESS TO ADDRESS THEM. END SUMMARY.

3. A/S MOOSE BEGAN BY NOTING THAT THE US DECISION TO RECOGNIZE THE NW GOVERNMENT REFLECTED OUR HOPE THAT IT WOULD REMAIN COMMITTED TO ITS STATD OBJECTIVES. PRINCIPA AMONG THESE WERE MEANINGFUL NATIONAL RECONCILIATION, THE FAIR AND TRANSPRENT ADMINISTRATION OF USTICE AND TH INSTITUTION OF DEMOCRACY. HE NOTE THAT EARLIER CONVERSATIONS WITH OTHER SENIOR OFFICIALS, INCLUDING THE JUSICE AND FOREIGN MINISTES, PRIME MINISTER TWAGIRAMUNGU AND PRESIDENT BIZIMUNG HAD BEEN REASSURING.
NEVERTHELESS, GIVEN KAGAME'S CENTRAL ROLE IN THE RPF AND THE NEW GOVERNENT, WE WANTED AN OPPORTUNITY TO CONFIRM HIS VIEWS ON THESE MATTERS.

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4. MOOSE OUTLINED THE USG'SPRINCIPAL CONFIDENTIAL

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DAR ES 05024 01 OF 02 051659Z PAGE 04 PREOCCUPATIONS. WHILE NOTING THAT RPF TROOPS HAD GENERALLY EJOYED A REPUTATION FOR DICIPLINE THROUGHOUT MUCH OF THE FIGHTING, HE REGISTERED DEEP CONCERN OVER THE GROWING NUMBER OF REPORTS OF RECRIMINATIONS AND ABUSES CARRIED OUT BY RPF SOLDIERS IN RECENT WEEKS. WE UNDERSTOOD THAT THESE PROBLEMS OF INDISCIPLINE COULD BE EXPLAINED IN PART BY THE SWELLING OF RPF RANKS BY NEW "RERUITS" AS THE FIGHTING EXPANDED, MOOSE WARNED THAT FAILURE TO BRING THISPROBLEM UNDER CONTROL WOUD UNDERMINE THE GOVERNMENT'S EFFORTS TO ENCOURAGE REFUGEES TO RETURN, A WELL AS ITS INTERNATIONA IMAGE AND REPUTATION. MOOSE FURTHER NOTED THE IMPORTANCE OF A SUSTAINED EFFORT TO BROADEN THE GVERNMENT'S POLICAL BASETHROUGH A SUSTAINED EFFORT TO REACH OUT TO RESPONSIBLE MEMBERS OF ESTABLISHED POLITCAL PARTIES, INCLUDING THE MRND. HE APPLAUDED THE GOR'S REAFFIRMATION OF OF THOSE PROVISIONS OF THE ARUSHA ACCORDS THOSE WHO HAD BEEN OUTSIDE THE COUNTRY FOR MORE THAN 10 YEARS THE RIGHT TO CLAIM THEIR FORMER LANDS AND PROPERTIES, NOTING THAT THE IMPARTIAL ADJUDICATION OF LAND DISPUTES WAS ANOTHER CRITICAL FACTOR IN ENCOURAGING THE MOST RECENT WAVE OF REFUGEES TO RETURN. HE STRESSED THE CRITICAL IMPORTANCE OF HANDLING WITH SENSITIVITY AND CIRCUMSPECTION THE TRANSITION FROM THE FRENCH-LED FORCE TO UNAMIR IN THE SAFE ZONE, NOTING THAT A MISCALCULATION COULD TRIGGER AN EXODUS EVEN MORE MASSIVE AND CATASTROPHIC THAN THE ONE TO GOMA.

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FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC IMMEDIATE 5490

INFO AMEMBASSY MAPUTO PRIORITY

AMEMBASSY BUJUMBURA PRIORITY

AMEMBASSY NAIROBI PRIORITY

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CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//

CINCUSAREUR HEIDELBERG GE//AEAGE-0//

USCINCEUR VAIHINGEN GE//ETCC//

JOINT STAFF WASHDC//J-3/J-4/J-5//

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DLA CAMERON STA VA

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FINALLY, MOOSE DESCRIBED DEEPENING US CONCERN REGARDING THE SITUATION IN BURUNDI AND SOUGHT KAGAME'S VIEWS ON WHAT MIGHT BE DONE TO PREVENT A SIMILAR EXPLOSION OF ETHNIC VIOLENCE THERE. BURUNDI

5. KAGAME, IN HIS USUAL BUSINESS-LIKE MANNER, RESPONDED TO EACH ISSUE IN TURN. HE STARTED WITH BURUNDI, SAYING THAT HE TOO WAS DEEPLY CONCERNED. HE SAID THAT PRESIDENT BIZIMUNGU'S RECENT VISIT TO CONFIDENTIAL

# CONFIDENTIAL

05024 02 OF 04 051659Z PAGE 03 DAR ES BUJUMBURA REFLECTED THE GOR'S RECOGNITION OF THE NEED FOR IMPROVED DIALOG IN ORDER TO AVOID MISUNDERSTANDINGS THAT MIGHT HAVE DANGEROUS CONSEQUENCES. KAGAME SUGGESTED THAT RWANDA'S RECENT HISTORY OUGHT TO SERVE AS AN EYE-OPENER AND A WARNING FOR BURUNDI. HE SUGGESTED THAT THERE MIGHT BE WAYS FOR NEW GOR MEMBERS TO INFLUENCE THE ATTITUDES AND ACTIONS OF THE KEY POLITICAL ACTORS IN BURUNDI. "WE NEED TO CONTINUE TO TALK TO INDIVIDUAL BURUNDIANS TO SHOW THAT THE MISTAKES THAT WERE MADE IN RWANDA CAN HAPPEN TO THEM, IF THEY IGNORE THE EARLY SIGNS." HE SAID THAT THE NEW GOVERNMENT INTENDS TO CONTINUE EXCHANGES WITH BURUNDI IN HOPES OF HEADING-OFF A REGIONAL DISASTER.

THE FRENCH ZONE

6. KAGAME SAID HE CONSIDERS THE HANDLING OF THE "FRENCH ZONE" ONE OF THE MOST IMPORTANT ISSUES FOR THE NEW GOVERNMENT IN THE NEAR TERM. "AS A NEW GOVERNMENT, WE FEEL WE HAVE A RIGHT TO TALK TO OUR PEOPLE," KAGAME SAID. THE GOVERNMENT UNDERSTOOD THAT THE SITUATION WAS INDEED DELICATE. FOR THAT REASON, IT WAS NOT PROPOSING TO SEND ITS TROOPS INTO THE AREA AND SUPPORTED A RAPID TURNOVER TO UNIMIR. THE GOR HAD, HOWEVER, ATTEMPTED TO GAIN FRENCH AND UNAMIR AGREEMENT TO ALLOWING GOR CIVILIAN OFFICIALS TO ENTER THE ZONE WITH FRENCH

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AND UNAMIR ESCORTS, BUT THIS HAD NOT YET BEEN CONFIDENTIAL

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PAGE 04 DAR ES 05024 02 OF 04 051659Z ACCEPTED. DISPLAYING SOME EMOTION, KAGAME SAID, "WE CANNOT CONVINCE THE PEOPLE TO RETURN IF WE CANNOT TALK TO THEM." MOOSE AGAIN STRESSED THE EXTREMELY DELICATE NATURE OF THE SITUATION IN THE ZONE AND URGED KAGAME TO CONTINUE HIS DISCUSSIONS WITH UNAMIR COMMANDER GEN. DALLAIRE ON HOW TO ENSURE AN ORDERLY TRANSITION.

7. IN RESPONSE TO MOOSE'S QUERY, KAGAME ASSERTED THAT THE ISSUE OF THE SENEGALESE TROOPS REMAINING AFTER THE FRENCH DEPARTURE WAS NOT THE PROBLEM.

"THIS IS AN UNIMPORTANT ISSUE AND I DO NOT KNOW WHERE IT STARTED." IF THE UN WISHED THE SENEGALES TO REMAIN AS A PART OF UNAMIR, THEY NEED ONLY REQUEST IT IN THENORMAL WAY. THE REAL PROLEM IS HOW TO HANDLE THE FRENCH ZONE. WE MUST ADOPT A PROCESS BY WHICH WE CAN HAVE ACCESS AND WHEREBY THE DISPLACED CAN EVENTUALLY COME HOME. "IF THERE IS A PROCEDURE IN PLACE THEN WE CAN ALL FOLLOW IT." AT THE SAME IME, KAGAME EXPRESSED CONERN THAT THE FRENCH MIGHT OVERSTAY. THE LONGER THEY STAY THE

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	INR-00	IO-16	LAB-01	L-01	ADS-00	NEA-01	NSAE-00		
	NSCE-00	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01		
	SB-00	SNP-00	SP-00	SR-00	SSO-00	TRSE-00	T-00		
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O 051644Z AUG 94
FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC IMMEDIATE 5491
INFO AMEMBASSY MAPUTO PRIORITY
AMEMBASSY BUJUMBURA PRIORITY

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CINCUSACOM NORFOLK VA
USCINCCENT MACDILL AFB FL//CCJ3//
COMSOCEUR VAIHINGEN GE
CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//
CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//
CINCUSAREUR HEIDELBERG GE//AEAGE-0//
USCINCEUR VAIHINGEN GE//ETCC//
JOINT STAFF WASHDC//J-3/J-4/J-5//
SECDEF WASHDC//USDP
AMEMBASSY LUSAKA
AMEMBASSY PRETORIA

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TAGS: EAID, OVIP (MOOSE, GEORGE), PREL, RW, BY, TZ SUBJECT: A/S MOOSE'S MEETING WITH GENERAL KAGAME

MORE THEY LOOK TO JUSTIFY WHY THEY ARE IN THE ZONE, AND THE MORE REASONS PEOPLE FIND FOR US NOT TO TALK TO OUR OWN PEOPLE. "THEY ARE ALL LINKED," KAGAME REASONED.

8. MOOSE EXPRESSED HIS CONVICTION THAT THE FRENCH DO WANT OUT, BUT THEY WANT TO LEAVE IN A ORDERLY FASHION. IN SUGGESTING THAT THEY WERE OPEN TO STAYING LONGER, THEY WERE IN FACT RESPONDING TO REQUESTS FROM THE USG AND OTHERS THAT THEY WITHDRAW

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IN AN MANNER THAT DOES NOT UPSET THE DELICATE BALANCE IN THE ZONE. THEY KEY TO AN EARLY FRENCH CONFIDENTIAL

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PAGE 03 DAR ES 05024 03 OF 04 051700Z WITHRAWAL WAS FULL SUPPORT FOR GENERAL DALLAIRE'S PLAN FOR THE EARLY DEPLOYMENT OF UNAMIR. KAGAME AGREED.

9. KAGAME SAID THAT THE NEW GOVERNMENT HAS 8EGUN TALKS WITH ZAIRIAN OFFICIALS ABOUT THE ARMED REMNANTS OF THE FORMER ARMY NOW LIVING IN AND ACTIVELY DESTABILIZING THE BORDER CAMPS. "NOT ONLY ARE THEY MAKE STATEMENTS AND ACTIONS THAT CONTINUE TO HAVE SERIOUS CONSEQUBUT THERE ARE STORIES THAT THEY ARE CROSSING THROUGH THE 'FRENCH ZONE' INTO BURUNDI AND JOINING UP WITH FACTIONS THERE." HE ASKED FOR HELP FROM THE US AND OTHERS TO KEEP TIGHT CONTROL OVER THIS ISSUE.

MOOSE SAID THAT THE USG HAD CONTACTED NEIGHBORING STATES ABOUT THE IMPORTANCE OF DISARMING THE FORMER ARMY.

# NATIONAL RECONCILIATION

9. KAGAME SAID THE NEW GOVERNMENT WAS DOING ITS BEST TO ACHIEVE POLITICAL RECONCILIATION. "WHAT CAN I SAY; IT IS A DIFFICULT AND SLOW PROCESS, BUT WE ARE TRYING TO BUILD ON THE GOODWILL OF THE INTERNATIONAL COMMUNITY." MOOSE COMMENDED HIM ON HIS DECLARED WILLINGNESS TO ACCEPT THE DEPLOYMENT OF UN HUMAN RIGHTS MONITORS AND INFORMED HIM OF A/S SHATTUCK'S FORTHCOMMING VISIT. RECALLING HIS CONFIDENTIAL

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EARLIER DISCUSSION WITH JUSTICE MINISTER
, MOOSE WELCOMED THE GOR'S SUPPORT FOR
AN INTERNATIONAL TRIBUNAL AND STRESSED THE
IMPORRTANCE OF PUTTING IN PLACE DOMESTIC LEGAL
PROCEDURES THAT WOULD CONFORM WITH UN AND
INTERNATIONAL GUIDELINES. KAGAME SAID HE

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### UNDERSTOOD THE CONCERN AND INTENDED TO OBLIGE-

10. KAGAME RETURNED TO HIS EARLIER POINT ON SECURITY, STRESSING THAT NOTHING WOULD BE GUARANTEED UNTIL A SECURE ENVIRONMENT IS ESTABLISHED. CONSISTENT WITH THAT THEME, KAGAME ASKED THAT THE US CONSIDER ASSISTING IN THE TRAINING OF POLICE AND/OR MILITARY IN INTERNAL SECURITY PROCEDURES. HE ADDED THAT "WE HAVE DISCIPLINED SOLDIERS BUT THEY ARE NOT TRAINED IN SUCH INTERNAL SECURITY MATTERS." MOOSE PIONTED OUT THAT THE GROWING NUMBER OF REPORTS OF SUMMARY EXECUTIONS AND ACTS OF VIOLENCE WOULD SUGGEST THAT DISCIPLINE IS BECOMING A SERIOUS PROBLEM. KAGAME ACKNOWLEGED THAT PROBLEMS EXISTED, BUT INSISTED ON

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	INR-00	IO-16	LAB-01	L-01	ADS-00	NEA-01	NSAE-00
	NSCE-00	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01
	SB-00	SNP-00	SP-00	SR-00	SSO-00	· TRSE-00	T-00
	USIE-00	PMB-00	PRM-10	PRME-01	DRL-09	G-00	/053W

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FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC IMMEDIATE 5492

INFO AMEMBASSY MAPUTO PRIORITY

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CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//

CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//

CINCUSAREUR HEIDELBERG GE//AEAGE-0//

USCINCEUR VAIHINGEN GE//ETCC//

JOINT STAFF WASHDC//J-3/J-4/J-5//

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SECDEF WASHDC//USDP AMEMBASSY LUSAKA AMEMBASSY PRETORIA

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GENEVA FOR RMA; ROME ALSO FOR FODAG; NAIROBI FOR DART AND REFCOORD; DEPARTMENT FOR AF/C, MGRW02, PRM/AAA, PM/ISP, IO/PHO, IO/ESA, IO/UNP, DRL/AAA USAID FOR AID/A, AID/BHR, AID/BHR/OFDA, AID/BHR/FFP, AID/PPC

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HIS DETERMINATION TO BRING THEM UNDER CONTROL.
MOOSE AND RAWSON EXPLAINED THE LEGAL LIMITS ON THE
USG ABILITY TO PROVIDE POLICE AND MILITARY
TRAINING. THEY SUGGESTED THE GENERAL LOOK TO THE
EUROPEAN UNION FOR ASSISTANCE IN THIS AREA.

11. AMB RAWSON RAISED PROBLEMS RELATED TO THE THEFT OF PERSONAL AND GOVERNMENT-OWNED ITEMS OUT OF PREVIOUSLY ABANDONED USG RESIDENCES. THE AMBASSADOR COMMENDED THE RPF ON ITS RECENT ASSISTANCE IN HELPING THE EMBASSY RECLAIM THREE CONFIDENTIAL

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PAGE 03 DAR ES 05024 04 OF 04 0517002 HOUSES BUT STRESSED THAT IT WOULD REFLECT BADLY ON THE GOVERNMENT IF LOOTING AND SQUATTING CONTINUED. KAGAME APOLOGIZED FOR THE PROBLEMS AND PROMISED TO TAKE ACTION TO STOP THESE ACTIVITIES.

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12. COMMENT: KAGAME WAS, AS ALWAYS, RESERVED BUT NEVERTHELESS APPEARED RELAXED AND SURE OF HIMSELF. HE ALSO SHOWED HIMSELF TO BE FULLY AWARE OF THE DAUNTING TASK AHEAD OF HIM. MANY OF HIS COMMENTS WERE CLEARLY DESIGNED TO ANTICIPATE US CONCERNS. AND HIS RESPONSES TO SPECIFIC AND POINTED QUESTIONS WERE GENERALLY REASSURING. THE ONE ISSUE ON WHICH HE DISPLAYED ANY EMOTION CONCERNED THE CONTINUING FRENCH DENIAL OF ANY GOR ACCESS TO THE SAFE ZONE. IN ADDRESSING ISSUES OF NATIONAL RECONCILIATION. KAGAME APPEARED MUCH MORE RELAXED AND OPEN MINDED THAN DID PRESIDENT BIZIMUNGU IN HIS CONVERSATION WITH MOOSE THE PREVIUS DAY. KAGAME'S AUQ STERN MANAGEMENT APPROACH (EVIDEN» THE WAY HE TREATED HIS STAFF) COME ACROSS AS BUSINESSLIKE RATHER THAN AUTOCRATIC. ONLY TIME WILL TELL HOW HE AND HIS COLLEAGUES WILL APPLY THAT DISCIPLINE TO THEIR NEW LEADERSHIP. END COMMENT. BROWNING

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